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(Original Signature of Member)

116TH CONGRESS
2D SESSION

H. R.

To provide for the modernization of electronic case management systems,
and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. JOHNSON of Georgia (for himself and Mr. COLLINS of Georgia) introduced the following bill; which was referred to the Committee on

A BILL

To provide for the modernization of electronic case
management systems, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Open Courts Act of
5 2020”.

1 **SEC. 2. MODERNIZATION OF ELECTRONIC COURT RECORDS**
2 **SYSTEMS.**

3 (a) CONSOLIDATION.—Not later than the date speci-
4 fied in subsection (e), the Director of the Administrative
5 Office of the United States Courts, in coordination with
6 the Administrator of General Services, shall establish,
7 maintain, and operate, consistent with the requirements
8 of this section and section 3, one system for all public
9 court records.

10 (b) REQUIREMENTS OF SYSTEM.—The system devel-
11 oped under subsection (a) shall comply with the following
12 requirements:

13 (1) The system shall provide search functions,
14 developed in coordination with the Administrator of
15 General Services, by the public and by parties before
16 the court.

17 (2) Any information that is prohibited from
18 public disclosure by law or court order shall be re-
19 dacted.

20 (3) Any information made available through a
21 website established pursuant to section 205 of the
22 E–Government Act of 2002 shall be included in the
23 system.

24 (4) Any website for the system shall substan-
25 tially comply with the requirements under sub-

1 sections (b) and (c) of section 205 of the E–Govern-
2 ment Act of 2002.

3 (5) To the extent practicable, external websites
4 shall be able to link to documents on the system.
5 Each website established pursuant to section 205 of
6 the E–Government Act of 2002 shall contain a link
7 to the system.

8 (c) DATA STANDARDS.—

9 (1) ESTABLISHMENT OF DATA STANDARDS.—

10 The Director of the Administrative Office of the
11 United States Courts, in coordination with the Ad-
12 ministrator of General Services and the Archivist of
13 the United States, shall establish data standards for
14 the system established under subsection (a).

15 (2) REQUIREMENTS.—The data standards es-
16 tablished under paragraph (1) shall, to the extent
17 reasonable and practicable—

18 (A) incorporate widely accepted common
19 data elements;

20 (B) incorporate a widely accepted, non-
21 proprietary, full text searchable, platform-inde-
22 pendent computer-readable format; and

23 (C) be capable of being continually up-
24 graded as necessary.

1 (3) DEADLINES.—Not later than 6 months
2 after the date of enactment of this Act, the Director
3 of the Administrative Office of the United States
4 Courts shall issue guidance to all Federal courts on
5 the data standards established under this section.

6 (d) USE OF TECHNOLOGY.—In developing the system
7 under subsection (a), the Director shall use modern tech-
8 nology in order—

9 (1) to improve security, data accessibility, af-
10 fordability, and performance; and

11 (2) to minimize the burden on pro se litigants.

12 (e) DATE SPECIFIED.—The date specified in this
13 subsection is the date that is 2 years after the date of
14 the enactment of this Act, unless the Administrator of
15 General Services certifies to Congress, by not later than
16 90 days after such date of enactment, that an additional
17 period of time is required. If the Administrator so cer-
18 tifies, the date specified in this subsection is the date that
19 is 3 years after the date of enactment of this Act.

20 (f) FUNDS FOR ESTABLISHMENT, OPERATION, AND
21 MAINTENANCE OF MODERNIZED COURT RECORDS SYS-
22 TEM.—

23 (1) SHORT TERM ACCESS FEES TO FUND ES-
24 TABLISHMENT OF MODERNIZED COURT RECORDS
25 SYSTEM.—

1 (A) IN GENERAL.—Section 303 of the Ju-
2 diciary Appropriations Act, 1992 (title III of
3 Public Law 102–140; 105 Stat. 807) (28
4 U.S.C. 1913 note) is amended—

5 (i) in subsection (a), by inserting
6 “The Judicial Conference shall prescribe a
7 schedule of additional fees for any person
8 who accrues such fees for access in an
9 amount of \$25,000 or greater in any quar-
10 ter. All fees collected shall be deposited as
11 offsetting collections to the Judiciary In-
12 formation Technology Fund pursuant to
13 section 612(c)(1)(A) of title 28, United
14 States Code, to reimburse expenses in-
15 curred in carrying out section 2 of the
16 Open Courts Act of 2020.” before “The
17 Director of the Administrative Office of
18 the United States Courts”; and

19 (ii) in subsection (b), by striking “All
20 fees hereafter” and inserting “Except as
21 otherwise provided in this section, all fees
22 hereafter”.

23 (B) EXCESS FEES.—Amounts deposited in
24 the Judiciary Information Technology Fund
25 pursuant to the amendments made by subpara-

1 graph (A) and not used to reimburse expenses
2 incurred in carrying out section 2 of this Act
3 may be used pursuant to section 612(a) of title
4 28, United States Code.

5 (C) EFFECTIVE DATE.—The amendment
6 made by subparagraph (A) shall take effect on
7 the date of enactment of this Act.

8 (2) FILING FEES TO FUND OPERATION AND
9 MAINTENANCE OF MODERNIZED COURT RECORDS
10 SYSTEM.—

11 (A) IN GENERAL.—Section 303 of the Ju-
12 diciary Appropriations Act, 1992 (title III of
13 Public Law 102–140; 105 Stat. 807) (28
14 U.S.C. 1913 note) is amended by striking sub-
15 sections (a) and (b), and inserting the fol-
16 lowing:

17 “(a) To cover the costs of carrying out section 2 of
18 the Open Courts Act of 2020, the Judicial Conference
19 may, only to the extent necessary—

20 “(1) prescribe reasonable filing fees, pursuant
21 to sections 1913, 1914, 1926, 1930, and 1932 of
22 title 28, United States Code, for collection by the
23 courts under those sections, which—

24 “(A) shall be based on the extent of the
25 use by the person filing of the system estab-

1 lished under such section 2 for purposes of such
2 action;

3 “(B) shall in addition be adjusted based on
4 factors including the nature of the action and
5 claim for relief, the amount of damages de-
6 manded, the estimated complexity of the type of
7 action, and the interests of justice; and

8 “(C) may be prescribed for the filing of a
9 counterclaim;

10 “(D) shall not apply in the case of a pro-
11 se litigant or litigant who certifies their finan-
12 cial hardship; and

13 “(2) prescribe a reasonable fee for the filing of
14 a proof of claim or interest under Rule 3002 and
15 Rule 3003 of the Rules of Bankruptcy Procedure,
16 which may be adjusted proportionately to the
17 amount of the claim, the status of the claim, and the
18 type of proceeding in which the claim is filed, and
19 interests of justice,

20 “(b) The Judicial Conference and the Director shall
21 transmit each schedule of fees prescribed under subsection
22 (a) to Congress at least 90 days before the schedule be-
23 comes effective. All fees collected under subsection (a)
24 shall be deposited as offsetting collections to the Judiciary
25 Information Technology Fund pursuant to section

1 612(c)(1)(A) of title 28, United States Code, to reimburse
2 expenses incurred in carrying out section 2 of the Open
3 Courts Act of 2020.

4 “(c) The Judicial Conference shall review a schedule
5 of fees prescribed under subsection (a) three years after
6 it becomes effective and every three years thereafter to
7 ensure that the fees meet the requirements of this section.
8 If the fees do not meet the requirements of this section,
9 the Judicial Conference shall prescribe a new schedule of
10 fees pursuant to subsection (a) and submit the new sched-
11 ule of fees to Congress pursuant to subsection (b).

12 “(d) Amounts deposited to the Judiciary Information
13 Technology Fund pursuant to this section and not used
14 to reimburse expenses incurred in carrying out section 2
15 of the Open Courts Act of 2020 may be used pursuant
16 to section 612(a) of title 28, United States Code.”.

17 (B) EFFECTIVE DATE.—The amendment
18 made by subparagraph (A) shall take effect on
19 the date specified in subsection (e).

20 **SEC. 3. PUBLIC ACCESS TO ELECTRONIC COURT RECORDS**
21 **SYSTEM REQUIREMENT.**

22 (a) IN GENERAL.—Not later than the date specified
23 in subsection (d), the Director of the Administrative Office
24 of the United States Courts, in coordination with the Ad-
25 ministrator of General Services, shall make all materials

1 in the system established under section 2 publicly acces-
2 sible, free of charge.

3 (b) **AUTHORITY FOR SHORT TERM DELAYS OF PUB-**
4 **LIC ACCESS TO CERTAIN RECORDS.**—The Judicial Con-
5 ference, after appropriate public notice and opportunity
6 for comment, may designate categories of records which
7 are not automatically made publicly accessible under sub-
8 section (a). Any such category shall be no broader than
9 necessary, based on a determination of a specific and sub-
10 stantial interest in restricting the public right of access
11 to court records, and subject to no more than a 5 day
12 delay before being made publicly accessible under sub-
13 section (a). Any such designation shall expire after 3 years
14 unless renewed pursuant to the requirements of this sub-
15 section.

16 (c) **USE OF TECHNOLOGY.**—In providing public ac-
17 cess under subsection (a), the Director shall, in coordina-
18 tion with the Administrator of General Services, use mod-
19 ern technology in order—

20 (1) to improve security, data accessibility, ease
21 of public access, affordability, and performance; and

22 (2) to minimize the burden on pro se litigants.

23 (d) **DATE SPECIFIED.**—The date specified in this
24 subsection is the date that is 2 years after the date of
25 the enactment of this Act, unless the Administrator of

1 General Services certifies to Congress, by not later than
2 90 days after such date of enactment, that an additional
3 period of time is required. If the Administrator so cer-
4 tifies, the date specified in this subsection is the date that
5 is 3 years after the date of enactment of this Act.

6 (e) FUNDING FOR PUBLIC ACCESS TO MODERNIZED
7 ELECTRONIC COURT RECORDS SYSTEM.—

8 (1) IN GENERAL.—Section 303 of the Judiciary
9 Appropriations Act, 1992 (title III of Public Law
10 102–140; 105 Stat. 807) (28 U.S.C. 1913 note) is
11 amended by adding at the end the following:

12 “(c)(1) To cover the costs of ensuring the public ac-
13 cessibility, free of charge, of all materials in the system
14 established under section 2 of the Open Courts Act of
15 2020 in accordance with section 3 of such Act, the Judi-
16 cial Conference shall collect an annual fee from the De-
17 partment of Justice equal to the Public Access to Court
18 Electronic Records access fees paid by the Department of
19 Justice in 2018, as adjusted for inflation. All fees collected
20 under this subsection shall be deposited as offsetting col-
21 lections to the Judiciary Information Technology Fund
22 pursuant to section 612(c)(1)(A) of title 28, United States
23 Code, to reimburse expenses incurred in providing services
24 in accordance with section 3 of the Open Courts Act of
25 2020.

1 “(2) To cover any additional marginal costs of ensur-
2 ing the public accessibility, free of charge, of all materials
3 in the system established under section 2 of the Open
4 Courts Act of 2020 in accordance with section 3 of such
5 Act, the Judicial Conference may prescribe reasonable fil-
6 ing fees, pursuant to sections 1913, 1914, 1926, 1930,
7 and 1932 of title 28, United States Code, for collection
8 by the courts under those sections. The filing fees—

9 “(A) shall be based on the extent of the use by
10 the person filing of the system established under
11 such section 2 for purposes of such action;

12 “(B) shall be adjusted based on factors includ-
13 ing the nature of the action and claim for relief, the
14 amount of damages demanded, the estimated com-
15 plexity of the type of action, and the interests of jus-
16 tice;

17 “(C) may be prescribed for the filing of a coun-
18 terclaim; and

19 “(D) shall not apply to a pro se litigant or a
20 litigant who certifies their financial hardship.

21 “(3)(A) The Judicial Conference and the Director
22 shall transmit each schedule of fees prescribed under this
23 subsection to Congress at least 90 days before the sched-
24 ule becomes effective. All fees collected under this sub-
25 section shall be deposited as offsetting collections to the

1 Judiciary Information Technology Fund pursuant to sec-
2 tion 612(c)(1)(A) of title 28, United States Code, to reim-
3 burse expenses incurred in providing services in accord-
4 ance with section 3 of the Open Courts Act of 2020.

5 “(B) The Judicial Conference shall review a schedule
6 of fees prescribed under this paragraph three years after
7 it becomes effective and every three years thereafter to
8 ensure that the fees meet the requirements of this para-
9 graph. If the fees do not meet the requirements of this
10 paragraph, the Judicial Conference shall prescribe a new
11 schedule of fees pursuant to this paragraph and submit
12 the new schedule of fees to Congress pursuant to subpara-
13 graph (A).

14 “(C) Amounts deposited to the Judiciary Information
15 Technology Fund pursuant to this subsection and not used
16 to reimburse expenses incurred in carrying out section 3
17 of the Open Courts Act of 2020 may be used to reimburse
18 expenses incurred in carrying out section 2 of the Open
19 Courts Act of 2020. Amounts not used to reimburse ex-
20 penses incurred in carrying out section 2 of the Open
21 Courts Act of 2020 may be used pursuant to section
22 612(a) of title 28, United States Code”.

23 (2) EFFECTIVE DATE.—The amendment made
24 by paragraph (1) shall take effect beginning on the
25 date specified in subsection (d).

1 **SEC. 4. RULE OF CONSTRUCTION.**

2 Nothing in this Act, or the amendments made by this
3 Act, shall be construed to—

4 (1) affect the filing fees or other filing proce-
5 dures for prisoners; or

6 (2) abrogate, limit, or modify the requirements
7 described in section 1915 of title 28, United States
8 Code.

9 **SEC. 5. DIGITAL ACCESSIBILITY STANDARDS.**

10 The systems established under sections 2 and 3 of
11 this Act or the amendments made by such sections shall
12 comply with relevant digital accessibility standards estab-
13 lished pursuant to section 508 of the Rehabilitation Act
14 of 1973.